



# IOWA HOUSE DEMOCRATS

## BILL SUMMARY

# Education Budget HF 758

**Status of Bill:** On House Floor  
**Committee:** Appropriations (14-10)  
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**Lead Democrat:** Winckler  
**Floor Manager:** Kerr

### Bill Summary

The Education budget bill provides funding for the Department of Blind; College Student Aid Commission; the Department of Education (DE); and the Board of Regents and its institutions. The bill appropriates for FY 2020 a total of \$960.8 million, which is \$2.4 million below the Governor’s recommendation, and a \$48.2 million above the estimated net FY 2019 level.

Education Budget	Estimated FY 2019	Governor FY 2020	HF 758 FY 2020	HF 758 vs Est. Net FY 2019
Dept. for the Blind	\$2,167,622	\$2,247,499	\$2,247,499	\$79,877
College Student Aid	58,958,792	78,264,383	76,314,085	17,355,293
Education	288,668,760	300,557,650	301,924,583	13,255,823
Board of Regents	562,880,313	582,206,086	580,347,313	17,467,000
<b>Total Education</b>	<b>\$912,675,487</b>	<b>\$963,275,618</b>	<b>\$960,833,480</b>	<b>\$48,167,993</b>

### Department for the Blind

The department provides services to educate and train blind and visually impaired people with their daily lives. HF 758 increases funding by \$80,000 to place a sixth Independent Living teacher in the field for more frequent visits. Current teachers who serve less densely populated areas of the state cover more than 20 counties. This increases wait time for initial services and the time between visits, extending the time needed for clients to obtain their objectives so they can continue living independently in their homes.

	Estimated FY 2019	Governor FY 2020	HF 758 FY 2020	HF 758 vs Est. Net FY 2019
<b>Total Dept. for the Blind</b>	<b>\$2,167,622</b>	<b>\$2,247,499</b>	<b>\$2,247,499</b>	<b>\$79,877</b>

### College Student Aid Commission

New Future Ready programs, the Last Dollar Scholar and the Future Ready Grant, are funded, and additional money is provided for administration. The bill matches the Governor’s level for the Iowa Tuition Grant non-profit Schools with an increase of \$1.072 million for a total of \$48.8 million for FY 2020. For-profit schools (only Waldorf and the Barber Colleges) would see an increase of \$10,000 for a total of \$385,000 for FY 2020. The rural Primary Loan program sees an increase of \$300,000. Some policy changes are made to the National Guard Education Assistance program (see Policy). Its funding remains status quo.

Highlights of bill include:

**Health Care Professional Recruitment Fund** is a forgivable loan program receives status quo funding of \$401,000 in FY 2020.

**National Guard Educational Assistance Grant** funding is provided at \$4.7 million for FY 2020, which is status quo (See policy section).

**All Iowa Opportunity Scholarships** funding is increased by \$159,000 in the bill for FY 2020 to \$3 million. The Governor requested status quo. This is the only program available for Regent students. It is also available to community college and a priority of funding is provided for kids from foster care. The funding level requirement is high enough in the bill so private college and university students are also allowed to participate in the program as well.

**Teacher Shortage Loan Forgiveness** is zeroed out in favor of the Teach Iowa Scholars program, a \$106,000 reduction compared to FY 2019.

**Teach Iowa Scholars Program** under the bill receives status quo funding of \$400,000 for FY 2020, matching the Governor's level. This Ed Reform program provides a bonus for teachers that could be used for outstanding student loans. To qualify they have to graduate in the top 25% of their class.

**Rural Primary Care Loan Repayment Program** receives an increase of \$300,000 not contained in the Governor's budget, to \$1.4 million for FY 2020. This would increase more awards for student loan repayment by seven students from 20. Each award is for five years at \$40,000. Students have to go to service commitment area and there has to be a local match.

**Health Care Loan Repayment Program** receives status quo \$200,000 for FY 2020, matching the Governor's level. The repayment cannot exceed \$6,000 or 20% of the student's qualified student loan, whichever is less.

**Future Ready Iowa Last-Dollar Scholarship** Per the initiative passed last year for two scholarship programs, one is called the "Last Dollar Scholar program" which is similar to the GAP program, is aimed at filling in tuition assistance needs for students to finish their (2-year) post-secondary credential at a community college or non-profit college. Funding in the bill includes \$14.7 million, which is \$2.4 million below the Governor's recommendation and there is a line item of \$130,254 for administration costs.

**Future Ready Iowa Grant Program** Funding is also provided to the "Future Ready Iowa Grant Program" at \$1 million. It is targeted towards students that have left college but completed at least 1/2 of their bachelor degree (4-year) credits funding in completing their degree at a Regent institution or non-profit college. Currently this funding is also contained in the Economic Development Budget in their funding portion of the Skilled Worker Job Creation Fund, which comes from gaming dollars.

**Iowa Tuition Grant – Non-Profits** matches the Governor's level with an increase of \$1.072 million for a total of \$48.8 million for FY 2020. Non-profit private college or university student grants are based on the greatest financial need for up to four-years of full-time undergraduate study. Part-time students are eligible for adjusted amounts.

**Iowa Tuition Grant – For-Profits** the schools of Waldorf and the Barber Colleges would see an increase of \$10,000 for a total of \$385,000 for FY 2020. The bill caps the barber and cosmetology total grant amount at \$80,000.

**Vocational Technical Tuition Grant** receives status quo funding, matching the Governor's level of \$1.75 million FY 2020. The program provides students receiving vocational or technical training at Iowa's community colleges a maximum of \$1,200 per year for up to two years.

	Estimated FY 2019	Governor FY 2020	HF 758 FY 2020	HF 758 vs Est. Net FY 2019
<b>College Aid Commission</b>	429,279	429,279	429,279	0
Future Ready Administration	0	130,254	130,254	130,254
Health Care Professional Recruitment	400,973	400,973	400,973	0
National Guard Educational Assistance	4,700,000	4,700,000	4,700,000	0
All Iowa Opportunity Scholarships	2,840,854	2,840,854	3,000,000	159,146
Teacher Shortage Loan Forgiveness	105,828	0	0	-105,828
Teach Iowa Scholars	400,000	400,000	400,000	0
Rural Primary Care Loan Repayment	1,124,502	1,124,502	1,424,502	300,000
Future Ready Iowa Last Dollar Scholar	0	17,200,000	14,789,209	14,789,209
Future Ready Iowa Grant Program	0	1,000,000	1,000,000	1,000,000
Health Care Loan Repayment Program	200,000	200,000	200,000	0
Tuition Grant Program -Standing	46,630,951	47,703,463	47,703,463	1,072,512
Tuition Grant For-Profit	376,220	384,873	386,220	10,000
Vocational Technical Tuition Grant	1,750,185	1,750,185	1,750,185	0
<b>Total College Aid Commission</b>	<b>\$58,958,792</b>	<b>\$78,264,383</b>	<b>\$76,314,085</b>	<b>\$17,355,293</b>

## Department of Education

The bill increases the overall funding to the Department of Education by \$13.4 million compared to the revised FY 2019 level for a total of \$301.925 million for FY 2020.

Highlights are as follows:

**Community Colleges** General aid is increased in the bill by \$7 million to \$209.691 million for FY 2020. This is above the Governor's level increase of \$4.6 million.

The Skilled Workforce Training Fund (see details below) includes most of the community college job training and tuition assistance programs and funding for the Accelerated Career Education Infrastructure projects. Funding comes from gaming dollars. This bill provides status quo funding for FY 2020 of \$40.3 million which matches the Governor's level.

### Skilled Worker Job Creation Fund

	Estimated FY 2019	Governor FY 2020	HF 758 FY 2020	HF 758 vs Est. Net FY 2019
Workforce Training	15,100,000	15,100,000	15,100,000	0
ACE Infrastructure	6,000,000	6,000,000	6,000,000	0
Adult Literacy Basic Ed	5,500,000	5,500,000	5,500,000	0
PACE	5,000,000	5,000,000	5,000,000	0
Gap Tuition Fund	2,000,000	2,000,000	2,000,000	0
Work-Based Learning Intermediary Network	1,500,000	1,500,000	1,500,000	0
WF Prep Outcome Reporting System	200,000	200,000	200,000	0
Skilled Workforce Shortage Grant	5,000,000	5,000,000	5,000,000	0
<b>Total</b>	<b>\$40,300,000</b>	<b>\$40,300,000</b>	<b>\$40,300,000</b>	<b>0</b>

**Department of Education** administration is maintained at status quo level of \$5.949 million for FY 2020 matching the Governor's level.

**Career Technical Education (CTE) Administration and Secondary** funding remains at status quo under the bill and at the Governor's recommendation of \$598,000 for FY 2020 for administration, and secondary school's reimbursement receives an increase \$360,000 to \$2.985 million.

**State Libraries** receives status quo funding of \$2.53 million for FY 2020, matching the Governor's level. The Library Support Network offers services and programs for local libraries, including individualized, locally delivered consulting and training, facilitation of resource sharing and innovation through the use of technology to ensure the consistent availability of quality service to all Iowa libraries. The Enrich Iowa program receives status quo funding of \$2.464 million, matching the Governor's level for FY 2020. The direct aid Enrich Iowa provides libraries is used to improve services and reduce inequities in access including education books for students. It enhances, not replaces, local funding.

**Food Service** is based on past usage and the federal government determines how much funding Iowa is eligible for next year, and then determines the local match. At the status quo level of \$2.2 million for FY 2020, the bill matches the Governor's level and Iowa will not lose federal funds.

**Early Childhood Iowa (ECI)** programs are administered by local boards to improve the quality of early care through health, and education programs, and provide child care and preschool providers with high quality professional development. Programs with unspecified amounts under the general line item include Preschool Tuition Assistance and Family Support Parent Education. HF 758 increases funding by \$1 million which was not included in the Governor's budget for FY 2020 to a level of \$23.2 million of which \$2.3 million is required for School Ready Children Grants. Both the bill and the Governor keep the Special Ed Services Birth to three-years old program at status quo, at \$1.7 million for FY 2020.

**Early Head Start Projects** under the bill and the Governor's levels receive status quo funding of \$574,500 for FY 2020. The funding goes towards early Head Start pilot projects addressing the comprehensive cognitive, social, emotional, and developmental needs for children birth to three years old, including prenatal support.

**Nonpublic Textbook Services** after a slight increase for FY 2019, nonpublic schools textbook services receives status quo funding \$652,000 for FY 2020. This is at the Governor's level.

**Student Achievement and Teacher Quality Program** receives \$2.966 million for FY 2020 which matches the Governor's status quo level. The bill does this by changing the fiscal years in the bill to FY 2020, and there are not line-items. The program includes funding for National Board Certification Awards, Ambassador to Education, Career Development and Evaluator Training, Teacher Development Academies and Teacher Leadership Technical Assistance which are all part of Teacher Leadership Compensation. The program also includes Fine Arts Beginning Teacher Mentoring.

**Iowa Statewide Assessment** in the bill follows a Governor's recommendation of a \$300,000 increase for the administration of the Iowa assessment in non-public schools. The bill provides \$3 million total and designates that \$300,000 will go to non-public schools. Currently, non-public schools are not required to take the assessment. There would be \$2.7 million left to assist public K-12 schools. This spring the new Iowa assessment, the Iowa Statewide Assessment of Student Progress (ISASP) has started to be administered including the choice of by computer or paper-pencil test.

**Work-Based Learning Clearing House** as part of the Future Ready Iowa, the bill matches a Governor's recommendation to fund the program at \$300,000 for FY 2020, which is a \$50,000 increase compared to FY 2019. Workbased learning is an attempt to encourage partnerships between K-12 and businesses.

**Concurrent Enrollment** receives status quo funding of \$600,000 for FY 2020 to fund and expand concurrent enrollment for high school students taking community college courses in the summer time. This was the other Future Ready initiative from last year. This matches a Governor's recommendation. Current Fiscal Year 2019 funds will be used this summer, but the bill currently allows nonreversion of general funds.

**Iowa Jobs for America's Graduates (IJAG)** is a 501C3, and can raise private funds. They also charge a fee to schools for their dropout prevention program. Last year, the program was increased by \$1 million to expand the program to middle schoolers. This bill goes beyond the Governor's status quo request and increases the program by an additional \$1 million to \$2.666 million for FY 2020.

**Education Reform** efforts of 2012 and 2013, funding is provided in the Education budget for only two programs left. Funding for Ed Reform started in FY 2014 for these programs at \$6.84 million. Funding for High Need Schools has never been funded, and this bill continues to not fund its standing appropriation. Through the Attendance Center Data Systems, DE maintains an aggregate growth and proficiency of students known as the school report card. The bill provides \$250,000 for FY 2020 matching the Governor's level. Through Online State Job postings, DE is required to administer an online education job posting system. Status quo funding for the program is provided for FY 2020, matching the Governor's recommendation of \$230,000.

**Successful Progression of Early Readers** provides direct assistance for progress and monitoring for students in reading with intensive instruction. The bill matches the Governor's level of \$7.825 million for FY 2020.

**Early Warning System** The total funding of \$1.915 million for FY 2020 matches the Governor's recommendation. The system provides school districts with a universal screening and progress monitoring assessments, and ability to store student performance data on a statewide database. DE is allowed to charge school districts and accredited non-public schools a fee for the system not to exceed the actual costs to purchase a statewide license.

**Reading Research Center (IRRC)** provides best practices and information to school districts to assist early readers. It is now located with the University of Iowa. The bill provides \$1.3 million at the Governor's level for FY 2020. This would fund the development of an early literacy blueprint of best practices.

**Computer Science Incentive Fund** receives status quo funding for FY 2020 at the Governor's level in the amount of \$500,000. It is a professional development and a loan program for computer Science Teachers.

**Iowa Learning On-line (ILO)** The bill matches a Governor's requested increase of \$500,000 to help fund Iowa Learning On-line (ILO). Starting in FY 2017, the funding of \$1.5 million was eliminated and the department switched to a fee base program. They now charge \$200 per course to school districts. With the passage of SF 475 last session, the Ed Omnibus bill, any school district may use their public school funding dollars to contract with a for-profit, out of state, on-line provider. The appropriation would make the state run ILO program more competitive, and more districts may seek this alternative.

**Midwestern Higher Education Compact (MHEC)** provides cost savings opportunities to member states in technology, property insurance, health care benefits for K-12 schools, state and local governments, and nonprofit entities. The bill's appropriation of \$115,000 for FY 2020 matches the Governor's level.

**Child Development (Shared Visions)** is provided \$10.524 million for programs for At-Risk children early elementary and preschool students through Shared Visions for FY 2020, matching the Governor's level.

**Children's Mental Health** The bill matches a Governor's recommendation for a new appropriation of \$3 million for children's mental health. The funding would go to train teacher and educators to detect potential mental health issues in students and determine appropriate follow-up.

**Vocational Rehabilitation** Division provides services to assist disabled people in getting a job, and the services are provided by a priority needs basis. Portions of their programs have a federal matching dollars

with a Maintenance of Effort contract. The Independent Living program addresses individual needs, and the Independent Living Center Grant goes to the seven centers statewide, and does not affect federal funding. Small business technical assistance is provided through the Entrepreneurs with Disabilities program all receive status quo funding under the bill. The division receives status quo funding \$5.988 million for FY 2020 which matches the Governor’s level.

**Iowa Public Television (IPTV):** Matching the Governor’s recommendation, IPTV would receive a supplemental appropriation for FY 2019 of \$100,000 to keep their station active 24/7. They would not stress equipment by powering down the network’s broadcast signal each night. The bill matches the Governor’s recommendation for an additional \$50,000 increase above the revised FY 2019 level for FY 2020. \$7.7 million is their total appropriation for FY 2020.

<b>Department of Education</b>	<b>Estimated FY 2019</b>	<b>Governor FY 2020</b>	<b>HF 758 FY 2020</b>	<b>HF 758 vs Est. Net FY 2019</b>
Administration	5,964,047	5,964,047	5,964,047	0
Career Technical Education Admin.	598,197	594,572	598,197	0
Career Technical Education Secondary	2,630,134	2,630,134	2,985,987	355,823
State Library	2,530,063	2,530,063	2,530,063	0
State Library - Enrich Iowa	2,464,823	2,464,823	2,464,823	0
Food Service	2,176,797	2,176,797	2,176,797	0
ECl General Aid (SRG)	22,162,799	22,162,799	23,162,799	1,000,000
Special Ed. Services Birth to 3	1,721,400	1,721,400	1,721,400	0
Child Development (Shared Visions)	10,524,389	10,524,389	10,524,389	0
Early Head Start Projects	574,500	574,500	574,500	0
Nonpublic Textbook Services	652,000	652,000	652,000	0
Student Achievement/Teacher Quality	3,395,667	2,965,467	2,965,467	0
Statewide Assessment	2,700,000	3,000,000	3,000,000	300,000
Computer Science PD Incentive Fund	500,000	500,000	500,000	0
Iowa Learning On-line Initiative	0	500,000	500,000	500,000
Work-based Learning Clearinghouse	250,000	300,000	300,000	50,000
Summer Joint Enrollment Program	600,000	600,000	600,000	0
Iowa Jobs For America's Grads (I-JAG)	1,666,188	1,666,188	2,666,188	1,000,000
Attendance Center Website Data System	250,000	250,000	250,000	0
Online State Job Posting System	230,000	230,000	230,000	0
Early Lit – Successful Progression	7,842,782	7,842,782	7,842,782	0
Early Lit – Early Warning System	1,915,000	1,915,000	1,915,000	0
Early Lit – Iowa Reading Research Center	1,300,176	1,300,176	1,300,176	0
Children’s Mental Health Training	0	3,000,000	3,000,000	3,000,000
Midwest Higher Education Compact	115,000	115,000	115,000	0
Community College General Aid	202,690,889	207,352,779	209,690,889	7,000,000
Vocational Rehabilitation	5,677,908	5,677,908	5,677,908	0
Independent Living	84,823	84,823	84,823	0
Entrepreneurs with Disabilities Program	138,506	138,506	138,506	0
Independent Living Center Grant	86,457	86,457	86,457	0
Iowa Public Television	7,689,415	7,739,415	7,739,415	50,000
<b>Total Education, Dept. of</b>	<b>\$288,668,760</b>	<b>\$300,557,650</b>	<b>\$301,924,583</b>	<b>\$13,255,823</b>

## Regent Institutions

The Board of Regents and its institutions receives \$580.347 million for FY 2020, or a \$17.467 million increase compared to FY 2019. The bill provides a lump-sum, line-item increase of \$15.9 million to the three Regent universities for their operations. This would give authority to the Board of Regents to disperse those funds to each of the universities (similar to last year's appropriation). This is below their requested amounts of \$7 million to Iowa State University (ISU) and the University of Iowa (UI) and \$4 million to the University of Northern Iowa (UNI) (\$18 million total, which was recommended by the Governor). If the appropriation to the universities met the full \$18 million, the Regents indicated that tuition for UI and ISU would go up 3% and UNI's tuition would remain flat. If the appropriation did not meet their request, the increase to UI and ISU would be somewhere between 3% and 5%. The first reading of the tuition increases will be at the Board's April 18th meeting; the final reading at their June 5th meeting.

**University of Iowa (U of I)** - Receives a total of \$226.908 million for FY 2020 plus their portion of a \$15.9 million increase to all Regent institutions. All individual programs are kept status quo levels for FY 2020.

**Iowa State University (ISU)**– Receives a total of \$218.951 million for FY 2020 plus their portion of a \$15.9 million increase to all Regent institutions. All individual programs are kept status quo levels for FY 2020.

**University of Northern Iowa (UNI)**– Receives a total of \$102.459 million for FY 2020 plus their portion of a \$15.9 million increase to all Regent institutions. The Iowa's STEM Advisory Council is funded through UNI, and it receives a \$1 million increase in the bill, matching the Governor's level.

**Special Schools** – The Iowa School for the Deaf is provided \$10.396 million for FY 2020, for an increase of \$400,000, and \$170,00 above the Governor's level. The Educational Services for the Blind and Visually Impaired receives an increase of \$167,000 to \$4.335 million for FY 2020 and is \$71,000 above the Governor.

<b>Board of Regents</b>	<b>Estimated FY 2019</b>	<b>Governor FY 2020</b>	<b>HF 758 FY 2020</b>	<b>HF 758 vs Est. Net FY 2019</b>
Regent Board Office	775,655	775,655	775,655	0
Regents Resource Centers	272,161	272,161	272,161	0
IPR - Iowa Public Radio	350,648	350,648	350,648	0
FY 2020 Regents Increase	0	0	15,900,000	15,900,000
University of Iowa - General	214,710,793	221,710,793	214,710,793	0
UI - Oakdale Campus	2,134,120	2,134,120	2,134,120	0
UI - Hygienic Laboratory	4,297,032	4,297,032	4,297,032	0
UI - Family Practice Program	1,745,379	1,745,379	1,745,379	0
UI - Specialized Children Health Services	643,641	643,641	643,641	0
UI - Iowa Cancer Registry	149,051	147,373	145,476	0
UI - Substance Abuse Consortium	54,197	54,197	54,197	0
UI – Biocatalysis	706,371	706,371	706,371	0
UI - Primary Health Care	633,367	633,367	633,367	0
UI - Iowa Birth Defects Registry	37,370	37,370	37,370	0
UI - Iowa Nonprofit Resource Center	158,641	158,641	158,641	0
UI - IA Online Advanced Placement Acad.	470,293	470,293	470,293	0
UI - Iowa Flood Center	1,171,222	1,171,222	1,171,222	0
Iowa State University - General	170,624,125	177,624,125	170,624,125	0
ISU - Agricultural Experiment Station	29,886,877	29,886,877	29,886,877	0
ISU - Cooperative Extension	18,266,722	18,266,722	18,266,722	0

<b>Board of Regents (Cont.)</b>	<b>Estimated FY 2019</b>	<b>Governor FY 2020</b>	<b>HF 758 FY 2020</b>	<b>HF 758 vs Est. Net FY 2019</b>
ISU – Livestock Disease Research	172,844	172,844	172,844	0
University of Northern Iowa – General	95,712,362	95,712,362	95,712,362	0
UNI - Recycling and Reuse Center	175,256	175,256	175,256	0
UNI - Math and Science Collaborative	5,466,375	6,466,375	6,466,375	1,000,000
UNI - Real Estate Education Program	125,302	125,302	125,302	0
Iowa School for the Deaf	9,996,325	10,226,240	10,396,325	400,000
Ed Services for Blind and Visually Impaired	4,167,759	4,236,617	4,334,759	167,000
<b>Total Regents, Board of</b>	<b>\$562,880,313</b>	<b>\$582,206,086</b>	<b>\$580,347,313</b>	<b>\$17,467,000</b>

**Policy and Statute Changes:**

Moved in 3 items from Standings:

1. AEA \$15 million additional reduction (Same level of reduction as FY 2019)
2. Instructional Support language \$0 (Same level as FY 2019)
3. Nonpublic School Transportation \$8.197 million (Same level as FY 2019)

**National Guard Educational Assistance**

- Per the request of the National Guard, a name change to “scholarship” as they think it better communicates to recruits what it actually is.
- Allows an additional 10 semester hours of undergraduate study for those pursuing a degree in a STEM field. The increased hours allowed from 120 to 130 because some STEM degrees are 124 or 128 credits total, gives the student funding through their entire degree.

In 2015, the National Guard Education Assistance Program (NGEAP) statutory language was changed to limit receipt of awards to 120 total credit hours per the Iowa National Guard's request. They found that some undergraduate programs require more than 120 credit hours to complete the degree - programs that are predominantly STEM-related. So, the intent of this change is to allow students pursuing STEM-related programs to be able to access NGEAP funds for up to 130 credit hours - to ensure they do not lose eligibility in their final semester of study.

**260E New Jobs Training**

- One year language to help Lennox workers in Marshalltown get back into the job training pipeline after the tornado destroyed the facility last year.

**260I – GAP Program**

- Community colleges requested changes to help applicants apply sooner after losing a job or other life changing event. The bill changes the criteria for determining financial need eligibility for assistance by reducing the time period which family income is considered from six months to three months.
- Allows funding to help with multiple certificates in a career pathway.
- Changes the requirement for the initial assessment to determine an applicant’s readiness to complete a certificate.

**High Need Schools**

Once again the High need schools appropriation is pushed back to FY 2021. The \$10 million standing appropriation has never been funded since being created in the 2013 Ed Reform bill.